

By LESLIE MORGAN ABBE, B.S.

THE COMPREHENSIVE, long-range plans for hospital facilities developed in connection with Title VI of the Public Health Service Act are revised annually. This continuing responsibility of the official State hospital planning agencies has come, with ripening experience, to provide an authoritative sourcebook on the Nation's hospital resources. Both total capacities and highlights of operating data are recorded in these annual tabulations. By "capacity" is meant that capacity

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for which the hospital was planned, rather than a fluctuating bed count, which may reflect either a serious overcrowding or a closed wing. Also, beds which are unacceptable because of functional or physical hazards are listed separately from the acceptable capacity.

Table 1 shows on this basis the record of existing hospital beds in each State and Territory as of January 1, 1955, according to the four principal categories of service provided: general, mental, chronic, and tuberculosis. States are grouped, for convenience of comparison, by the broad socioeconomic regions of the United States.

We now have approximately 1,100,000 acceptable beds in all four categories, with 176,000 additional beds which were classified by the

This current inventory and continuation report brings up to date the general review of hospital bed requirements in the United States, published in *Public Health Reports*, April 1953, p. 425. It also outlines the present situation in other types of medical facilities and pending efforts for their expansion. The report is limited to hospital bed needs and related accomplishments in that field, including the Hospital Survey and Construction (Hill-Burton) Program. It does not cover nursing home beds and other fields of accomplishment such as the construction of public health centers, State health laboratories, and related health facilities.

State agencies as nonacceptable for long-range use. Nearly one-half of these acceptable beds, 526,000, are in general hospitals, and mental hospitals have 40 percent of the total. The record of nonacceptable beds is undergoing continual change, as closer inspections identify other obsolete and hazardous conditions. New construction, on the other hand, is replacing and removing from the record a considerable number of such outmoded facilities.

The data in table 1 do not include beds for civilians in Federal hospitals. In general, these do not provide communitywide service available to the general public. According to recent reports, there are 117,000 such beds in operation in veterans hospitals and about 8,000 more in hospitals operated by the Public Health Service for merchant seamen and others, including some Indian facilities.

What Has Happened Lately

During World War II, hospital construction was virtually at a standstill. After 1946, accumulated reserves of public and private funds were applied to meet long-deferred needs. The encouragement of Federal assistance under the Federal Hospital Survey and Construction Act of 1946 combined to establish an unprecedented peak in hospital construction volume.

Figure 1 shows the history of hospital construction from 1920 to date, at constant prices, and in relation to a growing population. This chart indicates that the postwar peak volume of construction in 1950 amounted to \$5.00 per capita as compared with \$1.00 per capita, or less, during 1942—44 and as compared with a previous high point in 1929 of about \$3.50 per capita, at constant prices. If the volume of

direct Federal construction and federally aided construction is excluded, the remainder undertaken entirely by State and local resources is somewhat less than the 1929 volume per capita—or less than \$3.00. It will be seen that relative volume has declined sharply from the postwar peak.

Studies on the regional distribution of the recent volume of hospital construction (1) show that the largest total activity per capita is occurring in the high-income census regions of the Nation. Federally aided construction accounts for nearly all new work in the regions of lowest income, while in the region of highest income federally aided construction is a minor portion of total construction activity.

The annual log of the State hospital plans, from its beginning in 1948, helps to put this construction history in perspective. It reflects the net gains from new construction, against mounting obsolescence and rapid growth in population. In addition to inventories, these plans show the remaining need in each category of hospital, according to standards prescribed by the basic act and regulations thereunder.

The annual summary of beds and additional needs from 1948 to 1955 is contained in table 2. This record shows that there are today nearly 260,000 more hospital beds in the country than in 1948; of this number, 220,000 are acceptable beds. On the other hand, 27,000 more non-acceptable beds are recorded. The net progress in reducing the total backlog of need has been limited, amounting to about 70,000 beds, or less than 8 percent. Nationally, our general hospitals now have 73 percent of total requirements, while mental hospitals have only 56 percent of requirements, and chronic hospitals

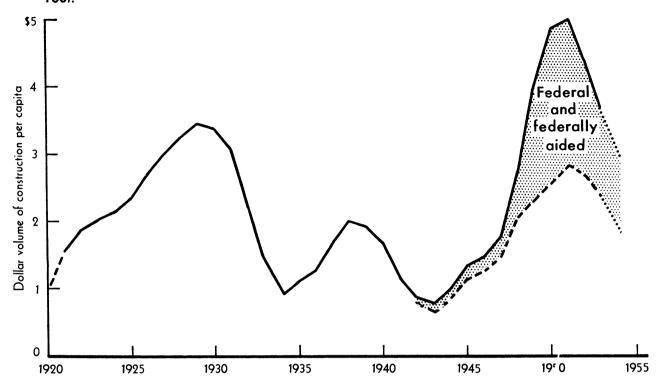
Table 1. Existing civilian hospital beds ¹ in the United States and Territories, by service category, as of January 1, 1955

State and socioeconomic	General		Mental		Chronic		Tuberculosis	
region	Accept- able	Nonac- ceptable	Accept- able	Nonac- ceptable	Accept- able	Nonac- ceptable	Accept- able	Nonac- ceptable
United States and Ter- ritories	526, 458	74, 783	441, 440	71, 838	45, 016	15, 303	85, 901	14, 333
New England	29, 995	7, 201	33, 810	7, 088	7, 592	2, 025	5, 474	1, 301
Connecticut	6, 741	801	8, 530	1, 925	1, 779	53	1, 693	
Maine	2, 087	1, 381	2, 478	54	156		50	404
Massachusetts	16, 197	3, 817	15, 926	4, 877	4, 316	1, 972	2, 848	849
New Hampshire	1,842	421	2, 314				88	45
Rhode Island Vermont	1, 967	394	2,979 $1,583$	232	1, 291		$\begin{array}{c} 622 \\ 173 \end{array}$	
Iiddle East	1, 161 129, 112	387 23, 207	135, 344	21, 340	50 1 3, 656	2, 110	19, 442	6, 740
Delaware	1, 483	12	804	820	336	2, 110	223	66
District of Columbia	2, 706	1, 363	4, 724	127	180	40	935	107
Maryland		2, 000	7, 368	125	2, 056	1,363	1, 718	303
New Jersev	15, 214	1,824	19, 584	1,008	1, 246	210	3, 114	157
New York	59, 566	10, 658	70, 406	10, 326	8, 092	178	8, 193	4,525
Pennsylvania	35, 598	8, 251	29, 593	7, 962	1, 586	319	4, 019	1, 478
West Virginia	6, 764	1, 099	2,865	972	160		1, 240	104
outheast	95, 543	9, 889	72, 355	12, 265	4, 637	430	16, 589	730
Alabama	8, 645	166	3, 351		329		814	67
Arkansas	4, 341	1, 672	2, 700	1, 761	116		1, 653	
Florida	9, 829	692	8, 867	195	998	156	1, 942 2, 096	
Georgia Kentucky		1, 829	10, 894	$\begin{array}{c c} 30 \\ 75 \end{array}$	728	115	1, 324	30
Louisiana		560 481	7, 360 7, 609	3, 505	$\frac{312}{279}$		1, 324	36
Mississippi	5, 685	1, 682	3, 591	1, 982	372	27	650	90
North Carolina		214	9, 672	1, 302	415		2, 733	
South Carolina		168	3, 738		172		839	50
Tennessee	9, 087	1, 828	8, 154	471	1, 135	132	1, 720	265
Virginia	9, 522	597	6, 419	4, 246	60		1, 321	279
Southwest	41, 128	3, 397	23, 766	303	1, 898	167	7, 124	42
Arizona	3, 094	422	1, 544	260	359	40	820	22
New Mexico	2,876	102	1, 184	43	55	43	706	
Oklahoma	7, 834	303	8, 689		544		1, 095	
Texas	27, 324	2, 570	12, 349		940	84	4, 503	20
Central	139, 494	17, 645	98, 001	25, 823	8, 268	8, 888	21, 219	2, 68
Illinois	31, 618	4, 107	20, 488	7, 433	983	205	5, 139	!
Indiana	9, 287	2, 659	6, 282	2, 857	292	7 005	1, 154	55
Iowa Michigan	9, 383	1, 425	3, 284	5, 167	805	7, 995 184	641 5, 033	13:
Minnesota	20, 326	4, 528 1, 608	12, 945 9, 534	7, 238 402	1, 693	!	1, 759	80
Missouri	16, 423	1, 106	12, 888	402	517 2, 294		2, 048	0.
Ohio.		1, 375	20, 359	2, 228	890	345	3, 920	54
Wisconsin		837	12, 221	498	794	9	1, 525	59
Northwest		5, 279	22, 007	2, 786	1, 490		0 010	56
Colorado	6, 021	781	5, 582	424	41		0.00	27
Idaho	2. 042	330	1, 298				100	4
Kansas	7, 556	1, 118	2, 556	2, 285	32		506	4
Montana	3, 473	321	1, 950				335	6
Nebraska	5, 684	661	5, 094	77	1, 079		290	
North Dakota	2, 825	526	1, 725		60		350	
South Dakota	2, 464	532	1, 896		103		118	14
Utah		606	1, 134		70		100	
Wyoming		404	772	1, 885	105	712	50 9, 365	
Far West		5, 335	52, 825		6, 850	712	6, 884	1,72
Nevada		3, 630	40, 469 440	1, 113	6, 423	112	48	1, 41
Oregon		115 533			16		500	5
Washington		1, 057	7, 249	772	411		1, 933	25
Ferritories		2, 830	3, 332	348	625	971	4, 476	54
Alaska		381			41	0.1	472	31
Hawaii		774				935	1, 232	
Puerto Rico		1, 675				36	2, 767	17
Virgin Islands			_ 15		53	30	_ 5	

¹ Does not include Federal facilities.

Source: State plans for hospital construction, approved under Title VI of the Public Health Service Act.

Figure 1. This history of hospital construction, 1920–54, shows postwar peak and decline. Relative volume per capita is indicated by 3-year moving averages of constant prices (1947–49=100).



14 percent. Tuberculosis hospitals are now reported as having 89 percent of requirements.

Where the Shortages Are Found

Our present need for hospital beds is distributed very unevenly among the States and among areas within States. There are also wide differences among the categories of hospitals, according to the standards applied in the comprehensive State hospital plans. standards in effect under the Hospital Survey and Construction Act are empirical, based upon those measures having most general acceptance as related to true medical need, according to modern standards of medical prac-They are related to population, with the exception of need for tuberculosis beds. The computation of this need, after extended study, has recently been transferred, by regulation, from a mortality basis to a more realistic one based on incidence of new cases.

Figures 2 and 3 show the total remaining need, in beds per 1,000 population, in relation to the average income per capita of the States.

This need is substantially greater in low-income States, but there are wide variations from the general pattern. This is true also of the present shortages in each of the separate categories of hospitals.

Perhaps the most striking relation shown by this chart, aside from the pattern of high need with low income, is the great variation in need for mental hospitals, among States with similar incomes.

There are several probable reasons for this variation:

First, it is quite likely that the States have not all faced this problem with comparable vigor, even though they may have comparable financial means.

Second, the present record of acceptable and nonacceptable beds does not reflect a uniform or consistent appraisal of obsolescence in each State.

Finally, there may be differences among the States in actual total need. This is not allowed for by the uniform standard applied, and there is now no detailed evidence on the matter.

The record of remaining need for chronic

Table 2. Civilian hospital beds ¹ in the United States and Territories, 1948–55

Total beds needed ³ 1, 926, 600 1, 887, 372	Total	Accept Number	Percent of total need	Nonaccept- able ⁴	Additional beds needed	
1, 887, 372	Total	Number			needed	
1, 887, 372					needed	
1, 887, 372	,					
1, 887, 372	1, 275, 072	1, 098, 815	57. 0	176, 257	838, 745	
1 899 279					812, 765 848, 567	
1, 899, 806	1, 193, 836	1, 017, 823	53. 6	176, 013	881, 983	
1, 883, 487	1, 185, 480				873, 569	
1, 850, 052		952, 196 879, 872			897, 856 896, 801	
	1, 016, 712	867, 960	48. 9	148, 752	908, 441	
	601, 241	526, 458	73. 1	74, 783	193, 543	
704, 400				73, 631	188, 420	
714, 409		495, 185 474, 334		79, 750	219, 222 234, 240	
700, 952	548, 798	469, 192	66. 9	79, 606	231, 760	
682, 601					244, 815	
	474, 532 469, 398	388, 144	59. 4	81, 254	255, 443 264, 830	
	513, 278	441, 440	55. 7	71, 838	352, 349	
773, 428	500, 568	437, 659	56. 6	62, 909	336, 989	
755 007					336, 676 342, 168	
744, 323		415, 530	55. 8	67, 780	328, 793	
725, 203	462, 859	399, 138		63, 721	326, 06	
692, 150 690, 381						
,	-2., -2.	,				
	100, 234	85, 901				
100, 467	101, 425	86, 035				
112, 075						
140, 391	96, 955	85, 351	60. 8	11, 604		
148, 936	94, 024	81, 511	54. 7	12, 513	67, 42	
155, 101		72, 560 71, 151	46. 8 45. 6	12, 906 13, 007	82, 54 84, 83	
	, 230					
	60, 319					
302, 236	57, 872	43, 007	14. 2	14, 865	259, 22	
297, 821	56, 417	39, 845	13. 4		257, 97	
293, 312						
	1, 899, 279 1, 899, 806 1, 883, 487 1, 850, 052 1, 776, 673 1, 776, 401 720, 001 704, 400 714, 469 708, 574 700, 952 682, 601 652, 611 652, 974 793, 125 773, 428 766, 463 755, 097 744, 323 725, 203 692, 150 690, 381 96, 507 100, 467 112, 075 133, 899 140, 391 148, 936 155, 101 155, 987	1, 887, 372	1, 887, 372 1, 899, 279 1, 1, 1218, 781 1, 899, 806 1, 193, 836 1, 183, 487 1, 185, 480 1, 185, 480 1, 176, 673 1, 025, 179 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 776, 401 1, 016, 712 1, 016, 712 1, 016, 712 1, 016, 712 1, 016, 712 1, 017, 823 1, 009, 918 1, 017, 823 1, 017, 823 1, 009, 918 1, 017, 823 1, 009, 918 1, 017, 823 1, 009, 918 1, 017, 823 1, 009, 918 1, 017, 823 1, 017, 823 1, 017, 823 1, 009, 918 1, 017, 823 1, 017, 82, 845 1, 101, 101, 101, 125 1, 101, 101, 101, 101, 101, 101, 101, 1	1, 887, 372	1, 887, 372 1, 242, 087 1, 083, 056 57. 4 159, 031 1, 899, 279 1, 218, 781 1, 057, 427 55. 7 161, 354 1, 899, 806 1, 193, 836 1, 017, 823 53. 6 176, 013 1, 883, 487 1, 185, 480 1, 009, 918 53. 6 175, 562 1, 850, 052 1, 118, 535 952, 196 51. 5 166, 339 1, 776, 673 1, 025, 179 879, 872 49. 5 145, 307 1, 776, 401 1, 016, 712 867, 960 48. 9 148, 752 2, 720, 001 601, 241 526, 458 73. 1 74, 783 3, 714, 469 572, 493 495, 185 69. 3 77, 361 4, 700, 952 548, 798 469, 192 66. 9 79, 606 682, 601 513, 814 437, 786 64. 1 76, 028 682, 601 513, 814 437, 659 56. 6 9 79, 606 682, 601 48, 733 412, 932 54, 7 609 77, 364 5755, 097 482, 733 412, 932 54, 7 69, 95 56. 6 62, 909 <	

¹ Excluding Federal facilities.

Source: State plans for hospital construction, approved under Title VI of the Public Health Service Act.

² As of January 1, each year.

³ Set by Title VI of the Public Health Service Act and regulations thereunder. For some categories (tuberculosis and mental, 1953–55, and general, 1953–54), certain States now have beds in excess of current standards of need.

⁴ Classified by State agencies, on the basis of fire and health hazards.

facilities indicates that only a start has been made, principally in the high-income States, toward providing specific facilities for long-term care. The State variation of need for general hospitals in relation to income is much less pronounced than at the beginning of the program of Federal assistance for hospital construction.

There are still extreme shortages in general hospital facilities in specific hospital service areas. Service areas for hospital care correspond in general to trading areas. For general hospitals, the limits of these areas have been defined throughout the country in State hospital construction plans. A recent study of these plans shows that, of a total of 2,275 service

areas, there are still 174 which have no acceptable general hospitals. These areas include a population of 3.2 million. There are 255 other areas with less than 50 percent of total need met; these have a population of 21.8 million. One of the more pressing problems of today, therefore, is to induce construction in these areas of maximum need, where 25 million people have below 50 percent of their general hospital requirements provided.

What Else Besides Hospitals?

Health care today requires facilities for prevention, diagnosis, treatment, extended care, and rehabilitation. Beds in hospitals do pro-

Figure 2. The total bed shortage, in 1955, for hospitals of all categories is greatest in low-income States, but there are wide variations from the general pattern.

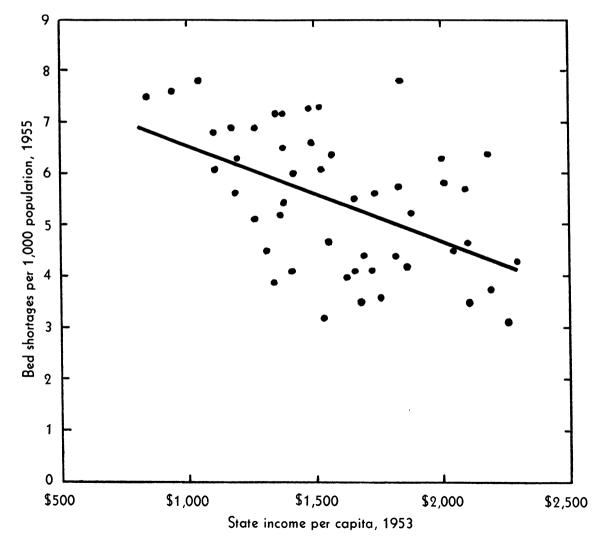
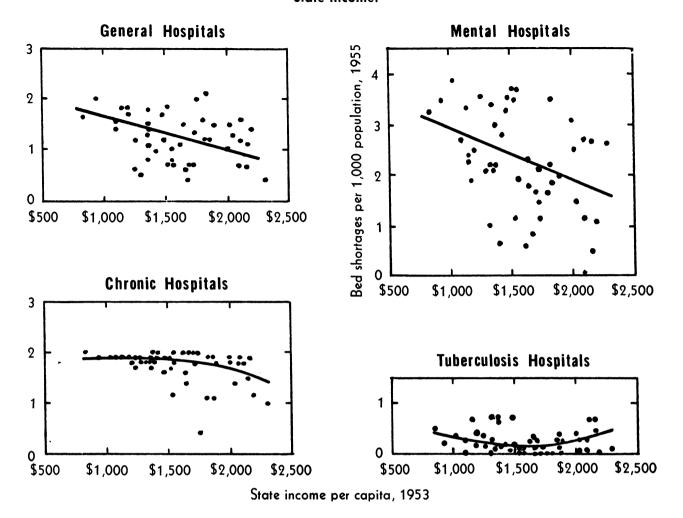


Figure 3. Principal hospital categories show widely different patterns of shortages in relation to State income.



vide for the care of acute and long-term illness, under direct medical attention. However, skilled care, not requiring hospital resources, may be provided under medical supervision in nursing and convalescent homes. Diagnostic and treatment centers for ambulatory patients can do much to lessen the duration and effect of illness. Rehabilitation centers are another important form of health facility needed to restore disabled persons to the maximum degree of self-sufficiency. Total needs in these types of facilities and the existing plant are still unknown. A recent national survey of nursing homes (2) shows that there are now about 200,000 beds with skilled nursing care in such facilities.

The program of Federal assistance for hospital construction was broadened by 1954 amendments to the Public Health Service Act

to include additional assistance for facilities providing long-term care (either in chronic hospitals or in nursing homes), for diagnostic or treatment centers for ambulatory patients, and for comprehensive facilities for the disabled. Statewide inventories are still in process from which State plans will be developed for a construction program relating to these types of facilities.

Summary

New hospital construction has been substantial throughout the postwar era.

Net gain in relation to total bed need has been considerable for general hospitals; additions to mental hospitals have not kept pace with population growth and obsolescence.

Statewide remaining bed need is unevenly

distributed and tends to be substantially higher in low-income States, with total construction volume smaller in low-income regions than in regions of highest income.

Growing attention is being given to related health facilities besides hospitals, in order to round out comprehensive health services.

Experience is maturing on broad planning for hospital bed needs, but need for other types

of medical facilities has just begun to be appraised systematically.

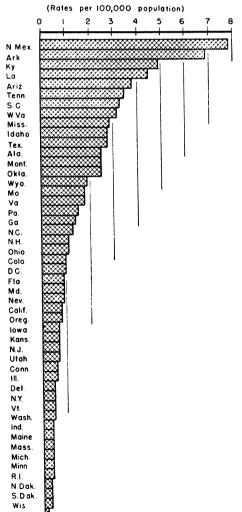
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- (2) Solon, J., and Baney, A. M.: Inventory of nursing homes and related facilities. Pub. Health Rep. 12: 1121-1131, December 1954.

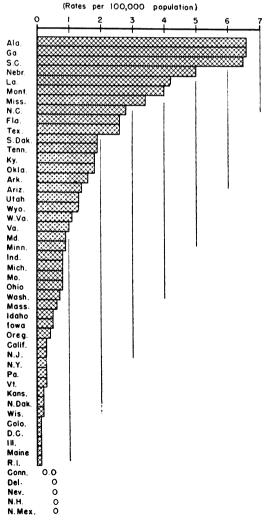
trends

The provisional rates for typhoid fever and for diphtheria were 1.4 and 1.3 cases, respectively, per 100,000 estimated population for 1954 in the United States. Rates for each disease for individual States are shown in the charts below.

Provisional Rates for Typhoid Fever Cases Reported by Each State: 1954



Provisional Rates for Diphtheria Cases Reported by Each State: 1954



O O= Less than O.O5 O= No cases

Charts from the National Office of Vital Statistics, Public Health Service